

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CIAE-00 DODE-00 INRE-00

AECE-00 /026 W

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O 251515Z OCT 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 3905

S E C R E T SECTION 1 OF 2 MOSCOW 16274

EXDIS

E.O. 11652: XGDS-3

TAGS: US, UR, PARM, OEXD

SUBJECT: TTBT/PNE NEGOTIATIONS - SUMMARY OF OCT 25 PLENARY
PNE MESSAGE NUMBER THIRTY-FOUR

FOR SECRETARY'S PARTY

1. TENTH PLENARY CONVENED 10:30 A.M., OCT 25, WITH
BUCHHEIM AS CHAIRMAN.

2. BUCHHEIM READ FOLLOWING PREPARED STATEMENT.

BEGIN TEXT. GOOD MORNING, MR. MINISTER. THIS MORNING
DR. FLEMING WILL OFFER SOME COMMENTS AS REQUESTED ON THE
YIELD LIMITS CONTAINED IN DR. MYASNIKOV'S USEFUL AND
INTERESTING PRESENTATION. I BELIEVE IT IS CLEAR, AS
DR. MYASNIKOV OBSERVED AT OUR LAST MEETING, THAT THE
US AND SOVIET UNION DO HAVE SIMILAR TECHNICAL ESTIMATES
OF THE MAXIMUM YIELD NEEDED FOR CONTAINED UNDERGROUND
APPLICATIONS OF NUCLEAR EXPLOSIONS. THIS MAXIMUM YIELD
IS 100 KILOTONS.

THIS FACT PROMPTS ME TO ASK WHETHER WE ARE IN A POSITION
TO REPORT TO OUR RESPECTIVE GOVERNMENTS THAT, CONTIN-
GENT UPON DEVELOPMENT OF ADEQUATE VERIFICATION ARRANGE-
MENTS FOR THE PURPOSE OF A PNE AGREEMENT, YIELDS FOR
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THE CONTAINED UNDERGROUND APPLICATIONS OF NUCLEAR

EXPLOSIONS COULD BE LIMITED TO A MAXIMUM OF 100 KILOTONS.

AT THIS TIME, I WOULD LIKE TO ASK DR. FLEMING FOR HIS PRESENTATION. THEN DR. ROMNEY WILL HAVE SOME QUESTIONS ON THE GROUP EXPLOSION ASPECT OF DR. MYASNIKOV'S PRESENTATION.

END TEXT. SOVIETS DID NOT RESPOND.

3. FLEMING READ PREPARED STATEMENT COMMENTING ON MYASNIKOV STATEMENT OF OCT 23. BRIEF COMMENTS WERE MADE ON EACH OF CONTAINED APPLICATIONS LISTED BY MYASHNIKOV, AND CONFIRMED THAT US INTEREST IN CONTAINED APPLICATIONS RESTRICTED TO YIELDS NO MORE THAN 100 KILOTONS. GENERAL COMMENT ON EXCAVATION WAS THAT MAXIMUM YIELDS WERE FUNCTION OF GEOPHYSICAL PARAMETERS UNKNOWN TO US AND WE COULD OFFER NO JUDGMENT.

4. ROMNEY ASKED SERIES OF QUESTIONS TO ATTEMPT TO CLARIFY THE MAXIMUM INDIVIDUAL EXPLOSION YIELD WITHIN GROUPS. ALSO ASKED FOR TIME INTERVAL AND DISTANCE BETWEEN EXPLOSIONS, AND WHETHER CONTAINED APPLICATION WOULD INVOLVE GROUPS OF EXPLOSIONS.

5. MYASNIKOV IN REPLY SAID SUCH INFORMATION BELONGED IN CATEGORY OF JOINT COOPERATION.

6. MOROKHOV SAID THAT WAS MYASNIKOV'S PERSONAL VIEW. SAID FLEMING STATEMENT CONFIRMED THAT US AND SOVIET SIDE HAD SIMILAR ESTIMATES ON MAXIMUM YIELD NEEDED FOR CONTAINED EXPLOSIONS. THOUGH SOME DIFFERENCES EXIST, THEY ARE NOT IMPORTANT FOR PURPOSES OF THIS DISCUSSION ON VERIFICATION. ROMNEY'S QUESTIONS WOULD BE STUDIED, BUT IT WAS NOT CLEAR WHAT THE RELATION OF INFORMATION REQUESTED WAS TO VERIFICATION AND ASKED ROMNEY TO EXPLAIN.

7. MOROKHOV EXPRESSED APPRECIATION FOR US INTEREST IN THEIR IDEAS ON AN AGREEMENT FOR COOPERATION. HE ASKED TIMERBAEV TO READ STATEMENT THEY HAD PROMISED FOR TODAY

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ON AN AGREEMENT FOR COOPERATION. (HE LATER EXPLAINED HE DID NOT FEEL WELL AND BECAUSE OF THIS ASKED TIMERBAEV TO READ STATEMENT.)

8. VERBATIM OF TIMERBAEV'S STATEMENT FOLLOWS:

BEGIN TEXT. AS MENTIONED ON THE 23RD OF OCTOBER WE WOULD LIKE TO REVIEW THE POSSIBILITY OF US-SOVIET COOPERA-

TION AGREEMENT ON PNES. THEREFORE WE WOULD LIKE TO SHARE WITH YOU OUR PRELIMINARY THOUGHTS ON THE SUBJECT. I STRESS THAT THESE IDEAS ARE NOT FINAL AND ARE DESIGNED ONLY FOR DISCUSSION. IN TURN WE WOULD LIKE TO HEAR YOUR VIEWS ON COOPERATION IN THIS IMPORTANT AREA OF DEVELOPING SCIENTIFIC AND TECHNICAL COOPERATION.

IT IS EVIDENT THAT THE POSSIBILITY OF AN AGREEMENT BETWEEN OUR TWO COUNTRIES ON UTILIZATION OF PNES COULD SET FIRM FOUNDATIONS AND A SOLID LEGAL BASIS FOR US-SOVIET COOPERATION IN THE AREA OF TECHNOLOGICAL AND ECONOMIC PROGRESS. THE STRUCTURE OF SUCH AN AGREEMENT WOULD BE AS FOLLOWS: THE PREAMBLE WOULD CONTAIN GENERAL PROVISIONS. IT WOULD NOTE THAT PNES WILL MAKE A SIGNIFICANT CONTRIBUTION TO CARRYING OUT IMPORTANT TASKS OF CREATIVE NATURE. REFERENCE WOULD BE MADE TO US-SOVIET BILATERALS ON SCIENTIFIC AND TECHNICAL COOPERATION IN PEACEFUL USES OF ATOMIC ENERGY OF 6/21/73 AND TO LONG RANGE US-SOVIET AGREEMENT ON ECONOMIC, INDUSTRIAL AND TECHNICAL COOPERATION OF JUNE 29, 1974. IN ACCEPTABLE MANNER, THE PREAMBLE WOULD ALSO CONFIRM ADHERENCE TO PURPOSE AND PROVISIONS OF LTBT AND NPT, AND IT WOULD REFER TO OBLIGATIONS OF TWO SIDES TO IMPLEMENT ARTICLE III OF TTBT. IT WOULD ALSO STRESS THE ROLE OF IAEA IN UTILIZATION OF ATOMIC ENERGY FOR PEACEFUL PURPOSES. THE PREAMBLE COULD ALSO INCLUDE OTHER PROVISIONS REFERRING TO THE SUBSTANCE AND GOALS OF THE AGREEMENT.

AS TO THE OPERATIVE PART OF A POSSIBLE AGREEMENT OF COOPERATION WE WOULD DECLARE THAT US AND USSR ARE WILLING TO UNDERTAKE BROAD COOPERATION ON USE OF PNES ON BASIS OF MUTUAL BENEFIT, EQUALITY, AND RECIPROCITY. ONE OF THE BASIC SECTIONS OF THE POSSIBLE AGREEMENT OF COOPERATION WOULD DEAL WITH PROVISIONS TO IMPLEMENT ARTICLE III OF TTBT. THE MAIN PURPOSE WOULD BE TO ASSURE THAT BOTH SIDES WERE SATISFIED OF THE PEACEFUL PURPOSES OF NUCLEAR EXPLOSIONS.

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HERE WE NEED TO MENTION THE NEED TO EXCHANGE INFORMATION TO FACILITATE VERIFICATION. THE SOVIET SIDE IN REMARKS BY MOROKHOV AND IN PRESENTATION BY SAFRONOV AND MYASNIKOV HAS DISCUSSED THIS; THEREFORE I WILL NOT DWELL ON IT IN DETAIL. I ENVISAGE AN EXCHANGE OF APPROPRIATE INFORMATION AND STRESS THAT A COOPERATION AGREEMENT THAT PROVIDES FOR A BROAD EXCHANGE OF SCIENTISTS, SPECIALISTS AND REPRESENTATIVES WILL FACILITATE THE TASK OF CONVINCING BOTH SIDES THAT NUCLEAR EXPLOSIONS ARE USED FOR TRULY PEACEFUL PURPOSES.

THE AGREEMENT SHOULD MENTION SPECIFIC AREAS OF COOPERATION WHICH ECONOMICALLY WARRANT USES OF PEACEFUL NUCLEAR EXPLOSIONS: UNDERGROUND STORAGE FOR GAS, OIL AND OTHER LIQUIDS; STIMULATION OF OIL AND GAS; INCREASE OF ROCK PERMEABILITY; ROCK FRACTURING FOR MINING

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ACTION SS-25

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O 251515Z OCT 74
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC IMMEDIATE 3906

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EXDIS

PURPOSES; OVERBURDEN REMOVAL IN OPEN PITS; EXCAVATION OF CANALS; HARBORS AND DAM BUILDING; CONTROL OF RUN-AWAY OIL AND GAS WELLS AND OTHER ECONOMICALLY ATTRACTIVE NEEDS. WE WILL ALSO INCLUDE PROVISIONS FOR PNE SAFETY. THESE ARE THE MOST ECONOMICALLY ATTRACTIVE BUT I STRESS THAT SOME BIG PROJECTS SUCH AS CANALS, BREAKING ORE AND REMOVAL OF OVERBURDEN CAN ONLY BE

REALIZED THIS WAY BECAUSE TIME AND COSTS WOULD BE TOO HIGH WHEN DONE BY CONVENTIONAL METHODS.

THE AGREEMENT COULD ALSO REFLECT FORMS OF BILATERAL COOPERATION THAT MIGHT INVOLVE: EXCHANGE OF SCIENTIFIC AND TECHNICAL INFORMATION, DOCUMENTS, RESULTS OF RESEARCH IN PNE APPLICATIONS, ORGANIZATION OF SYMPOSIA, CONSULTATIONS, WORKING GROUP MEETINGS; NEXT, ORGANIZATION OF JOINT SCIENTIFIC RESEARCH WORK IN SCIENTIFIC CENTERS OF THE TWO COUNTRIES; EXCHANGE OF PNE PROJECTS INCLUDING WORKING GROUPS CONSISTING OF SCIENTISTS AND ENGINEERS IN CARRYING OUT JOINT PROJECTS IN THE US AND IN THE USSR AS WELL AS IN

THIRD COUNTRIES AS STATED IN ARTICLE V OF NPT. WE WOULD ALSO EXCHANGE SAMPLES OF EQUIPMENT AND INSTRUMENTS AND, AGAIN, EXCHANGE OF SCIENTISTS, ENGINEERS AND REPRESENTATIVES.

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TAKING INTO ACCOUNT THE EXTREME IMPORTANCE OF THE NPT, THE AGREEMENT SHOULD INCLUDE PROVISIONS THAT SIDES WILL TAKE STEPS TO ENSURE THAT BENEFITS OF PNES ARE AVAILABLE TO OTHER COUNTRIES IN ACCORDANCE WITH ARTICLE V OF PNPT. COOPERATION INVOLVING IAEA AND OTHER INTERNATIONAL ORGANIZATIONS SHOULD BE MENTIONED.

THIS POSSIBLE AGREEMENT ON COOPERATION COULD ALSO INCLUDE OTHER ITEMS, WE ONLY INCLUDED WHAT WE THOUGHT TO BE IMPORTANT AT THIS STAGE BUT WE APPROACH IT WITH AN OPEN MIND AND WITHOUT ANY PRECONCEIVED IDEAS. WE MUST BEAR IN MIND THE GREAT BENEFITS THAT THIS WOULD BRING TO THE US-USSR AND OTHER COUNTRIES BECAUSE THERE ARE NO LIMITS TO SCIENTIFIC AND TECHNICAL PROGRESS. IF WE TAKE THE ISSUE IN HAND AND DETERMINE ITS DIRECTION THIS WILL HELP US TO CONSOLIDATE THE NPT REGIME, WHICH IS A VERY IMPORTANT QUESTION. THANK YOU FOR YOUR ATTENTION.

9. BUCHHEIM ASKED THAT THE PHRASE "EXCHANGE OF PROJECTS" BE CLARIFIED. AFTER SOME DISCUSSION IT WAS APPARENT THAT THIS MEANT EXCHANGE OF DETAILED PLANS, STUDIES, AND DOCUMENTATION ON PROJECTS. THEY GAVE AS ONE EXAMPLE THE EXCHANGE OF PLANS WITH THE FRENCH OF PHOENIX AND BM 600 FAST BREEDER REACTORS. IN THE CASE OF PNES THIS COULD BE THE EXCHANGE OF PLANS OF PROJECTS OF DIFFERENT CHARACTER, THE DETERMINING FACTOR BEING THE INTEREST OF THE OTHER PARTY; E.G., EXCHANGE OF A PLAN FOR GAS AND OIL STIMULATION FOR ONE ON CONSTRUCTION OF CAVITIES. ANOTHER EXAMPLE WAS THE EXCHANGE OF PLANS FOR THE PANAMA CANAL PROJECT FOR ONE ON THE DIVISION OF NORTHERN RIVERS TO THE CASPIAN SEA.

10. BUCHHEIM ASKED RELATIVE TO PROVISION OF SERVICES UNDER ARTICLE V OF THE NPT WHETHER THAT MEANT TO ANY STATE. MOROKHOV SAID THAT IS A SUBJECT FOR MUTUAL AGREEMENT. IN ANY CASE, SERVICES WOULD BE MADE UNDER VERIFICATION ENVISAGED BY NPT.

11. ROMNEY THEN EXPLAINED HOW HIS EARLIER QUESTIONS RELATED TO VERIFICATION. MOROKHOV SAID HE THOUGHT QUESTIONS WERE LEGITIMATE AND SHOULD BE ADDRESSED AT
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SUBSEQUENT MEETING.

12. MEETING CONCLUDED 12 NOON. NEXT MEETING, TUESDAY, OCT 29, AT 3:00 P.M

13. REFTEL STATE 234728, PLEASE SERIALIZE YOUR CABLES ON TTB/PNE MATTERS. SINCE NEXT MEETING NOT SCHEDULED UNTIL TUESDAY OCTOBER 29, INGLEY WILL RETURN ASAP.

14. REFTEL STATE 235238 (SERIALIZED AS PNE MESSAGE NUMBER THIRTEEN), IN OBSERVATION (E) OF PARA 1, MOSCOW 16041, MOROKHOV WAS REFERRING TO SOVIET VIEW THAT US ORIGINATED CONCEPT OF OBSERVERS, NOT SOVIETS. THIS IS CONSISTENT WITH EARLIER REPORTING IN MOSCOW 15860. WITH REGARD TO OBSERVATION (D), THIS IS A STATEMENT THAT REAFFIRMS SOVIET VIEW THAT THEY ALSO BELIEVE THAT PNES MUST NOT BE USED FOR WEAPONS PURPOSES.

15. PLEASE PASS TO AEC. PLEASE KEEP FLEMING ADVISED ON RIO BLANCO STATUS AT LEAST ONCE A WEEK. STOESEL

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Message Attributes

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